W. MICHAEL VONSTEUBEN

	1		DELMARVA POWER & LIGHT COMPANY
	2		REBUTTAL TESTIMONY OF W. MICHAEL VONSTEUBEN
	3		BEFORE THE DELAWARE PUBLIC SERVICE COMMISSION
	4		CONCERNING AN INCREASE IN ELECTRIC BASE RATES
	5		PSC DOCKET NOS. 09-414/09-276T
	6 7	1. Q: <u>P</u>	lease state your name and position.
·	8	A:	My name is W. Michael VonSteuben. I am Manager, Revenue
	9	R	Requirements in the Regulatory Affairs Department, Pepco Holdings Inc. (PHI). I
	10	a	m testifying on behalf of Delmarva Power & Light Company (Delmarva,
	11	Ε	Delmarva Power, and Company).
	12	2. Q: <u>D</u>	oid you previously submit Direct Testimony in this case?
	13	A:	Yes.
	14	3. Q: <u>V</u>	What is the purpose of your Rebuttal Testimony in this proceeding?
	15	A:	First, I will address the overall policy issue that Division of Public
	16	A	Advocate (DPA) Witness James D. Cotton and Staff Witness Donna H. Mullinax
	17	ra	aise regarding the failure to recognize reasonably known and measurable changes
	18	to	make the test period representative of the rate effective period. Second, I will
	19	р	rovide a listing of all uncontested adjustments supported by the Commission
	20	S	taff and DPA. I then will address the contested adjustments and proposals made
	21	b	y DPA Witnesses Cotton and Andrea C. Crane and Staff Witness Mullinax in the
	22	fe	ollowing areas:
	23		a) Adjustment No. 2, Regulatory Commission Expense,
	24		b) Adjustment No. 3, Injuries and Damages Normalization,
	25		c) Adjustment No. 4, Uncollectible Expense,

1	d) Adjustment No. 5, Wage and FICA Expense Adjustment,
2	e) Adjustment No. 7, Employee Benefits Expense,
3	f) Adjustment No. 8, Other Post Employment Benefits (OPEB) Expense
4	Adjustment,
5	g) Adjustment No. 9, Pension Expense,
6	h) Adjustment No. 11, Storm Restoration Expense Normalization,
7	i) Adjustment No. 13, Cost Accounting Manual Audit Costs,
8	j) Adjustment No. 14, Energy Advisors and Specialists,
9	k) Adjustment No. 18, Reliability Plant Closings through July 2009,
10	l) Adjustment No. 19, Reliability Plant Closings August 2009 to
11	December 2009,
12	m) Inclusion of Construction Work in Progress (CWIP) and Allowance
13	for Funds used during Construction (AFUDC) in cost of service,
14	n) Adjustment No. 20, Advanced Metering Infrastructure (AMI)
15	Amortization,
16	o) Adjustment No. 25, Credit Facilities Cost,
17	p) OPC's Adjustment to remove Supplemental Executive Retirement
18	Plan expense (SERP),
19	q) Staff's Additional Executive Incentive Compensation Adjustment,
20	r) Non-Executive Incentive Expense Normalization, and
21	s) Wilmington Franchise Tax.
22	In addition, I am responsible for quantifying the revenue requirements of
23	the Company's rebuttal positions. I have prepared Schedule WMV R-1 to

compare the various parties' positions on all of the issues and the respective resulting revenue requirements. On Schedule WMV R-1, I have identified non-contested and contested items to better highlight positions.

4. Q: Please provide an overall comment on the revenue changes recommended by the Staff and DPA.

A: As Company Witness Kamerick states in his Rebuttal Testimony, Staff's and the DPA's recommendations, if adopted, would have an extremely negative effect on the Company and its customers. If adopted, these proposals would be viewed negatively by both the financial community and the rating agencies. Specifically, many of the Staff and DPA proposals fail to recognize reasonably known and measurable changes necessary to make the test period representative of the rate effective period.

5. Q: Please address the issue of adjustments outside of the Test Period raised by both DPA Witness Cotton and Staff Witness Mullinax which you believe are important in this case.

A: DPA and Staff depart from Commission precedent that supports recognition of reasonably known and measurable changes that make the test period representative of the rate effective period. DPA Witness Cotton explains why he believes that an adjustment not based on events that were within the historical test period should not qualify as a test period adjustment. He uses this basis to recommend disallowance of adjustments for Uncollectible Expense, Wages and Salary Increase, OPEB Expense, Employee Benefits, Pension Expense, Reliability Plant Closings, and AMI costs. Staff Witness Mullinax

provides a similar argument on page 9 of her Direct Testimony where she states that because the Company selected a historical test period, several adjustments that are outside of the test period should be rejected.

6. Q: Has this Commission addressed this issue in the past?

A: Yes. As I stated in my Direct Testimony, this Commission has traditionally adjusted the test period for reasonably known and measurable changes to make the test period representative of the rate effective period. As I also noted on page 28 of my Direct Testimony, that practice is consistent with the Commission's Minimum Filing Requirements, which state:

Modifications in test period data occasioned by reasonably known and measurable changes in current or future rate base items, expenses (i.e., labor costs, tax expenses, insurance, etc.) or revenues may be offered in evidence by the utility at any time prior to its filing of rebuttal evidence...

DPA Witness Cotton contends that in virtually all of the cases in which his firm participates, the test periods are closer to the rate effective period. On page 7 of his Direct Testimony, he states that going beyond the boundaries of the test period violates the Commission's rules. However, he does not cite which of the Commission's rules is violated. I have been involved in the many Delmarva electric and gas cases going back to the 1980's and adjustments for reasonably known and measurable adjustments to make the test period reflective of conditions for the rate effective period have been allowed in all of those cases. Not only is this the normal ratemaking practice in Delaware, it is also the ratemaking approach used by the other regulatory bodies in which the other PHI utility companies operate and is the normal approach throughout the country.

Just as in the Company's last electric and gas proceedings, the Company uses an historical test period in this proceeding and reflects adjustments for reasonably known and measurable changes to make the test period representative of the rate effective period. In both of the Company's most recent prior proceedings, the timing between the test period and the rate effective period was consistent with the timing in this proceeding.

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7. Q: Please comment on DPA Witness Cotton's position that the Company has not included items like customer additions and revenues beyond the test period.

A: The Company intentionally limited its requested ratemaking adjustments to adjustments that have either been accepted or are closely aligned with adjustments accepted by this Commission in the past that have a reasonably known and measurable impact on revenue requirements for the rate effective period. Mr. Cotton states on page 8 of his Direct Testimony that future customer additions and additional revenues due to usage increases and decreases could create a mismatch of rate base, revenues and expenses. He ignores the clear difference between quantifying the level of a future sales and revenue change and quantifying the impact of a future union or non-union wage increase. Customer and revenue forecasts are based on expectations about customer decisions regarding electricity usage, decisions of businesses to relocate, general economic conditions and many other uncertain variables. Revenue forecasts are much less certain. Just the opposite is true regarding future wage increases, reliability plant closings, employee benefits and other adjustments that the Company has made in this proceeding. These expense adjustments are associated with price changes, not volumetric changes, and the rate base adjustments are associated with incremental non-revenue producing investment. They do not create a mismatch. These increases are the result of decisions that have already been made and to not reflect these changes is just not reasonable.

8. Q: Did the Commission also address test period issues in Docket No. 91-20?

A: Yes. In the Delmarva Power & Light Company 1991 rate case, Docket No. 91-20, Order No. 3389 is very clear on this issue. In that proceeding, like the DPA here, the Office of Public Advocate (OPA) filed testimony contending that the Commission should disallow any adjustments beyond the end of the test period. The Hearing Examiner found that the OPA's test period argument was too restrictive and therefore inappropriate. The Commission affirmed the Hearing Examiner's recommendation regarding post-test period rate base adjustments and noted that it may not arbitrarily refuse to consider accurate post-test period information in setting rates.

The Commission also explicitly affirmed the Hearing Examiner's recommendations regarding wage and FICA increases which occurred outside of the test period. The Commission's rationale was that these costs were known, measurable and were of such magnitude as to significantly affect the Company's ability to earn its allowed rate of return during the rate effective period. The same is true in this proceeding. The Order also made reference to the Commission's Minimum Filing Requirements. In fact, the Commission's Order No. 2587 establishing the Minimum Filing Requirements and the Minimum Filing Requirements themselves refer to increased labor costs as the first example of

known and measurable changes which should be used to modify the test period data.

In contrast to this clear precedent creating established ratemaking procedures, the DPA and Staff are opposing plant investment that is reasonably known and measurable, will be serving customers during the rate effective period and is now serving current load in this proceeding.

9. Q: Why is this issue important to the Company and the Commission?

As stated in Company Witness Kamerick's Direct Testimony on page 23, the rating agencies' evaluation of Commission decisions is critical to the Company's credit ratings. Consistency and predictability of decisions and appropriate ratemaking treatments are important elements for rating agencies. The DPA and Staff have offered no reason for this Commission to radically alter its policies. In addition, moving to the position advocated by the DPA of not allowing any adjustments past the test period will ensure that the Company does not earn it authorized rate of return during the rate effective period, which increases the impact of regulatory lag and ultimately increases the frequency and timing of rate increase requests.

Uncontested Adjustments

10. Q: Please list the uncontested adjustments.

- A: The adjustments that I believe have been accepted by all parties include:
- 21 Adjustment No. 1, Weather Normalization,
- 22 Adjustment No. 6, Employee Association Expense,
- 23 Adjustment No. 10, Executive Incentive Expense,

1	Adjustment No. 12, Postage Expense,
2	Adjustment No. 15, Integrated Resource Plan (IRP) Amortization - the
3	Company accepts Staff's proposed ten year amortization of the \$3,587,000
4	of IRP costs with the unamortized amount included in rate base. No party
5	contests that the Company should continue to defer ongoing incremental
6	costs related to the Bluewater issue and that the ratemaking of these
7	additional costs are to be addressed in the Company's next base rate
8	proceeding.
9	Adjustment No. 16, IRP Ongoing costs - the Company proposed an
10	adjustment to recognize the normal level of expense associated with the
11	ongoing IRP work and filing, estimated to be \$1,875,000.
12	Adjustment No. 17, Request For Proposal (RFP) Amortization - the
13	Company accepts Staff's proposed ten year amortization of the \$4,355,000
14	RFP costs with the unamortized amount included in rate base.
15	Adjustment No. 21, Refinancing Amortization - consistent with past
16	Commission's treatment, the Company has included an adjustment to
17	recognize amortization expense of \$763,000 and \$3,945,000 of rate base
18	related to refinancings. These amounts have been updated from the
19	Company's original filing to reflect corrections discovered during Staff's
20	field examination.
21	Adjustment No. 22, Wilmington Franchise Tax - the Company proposed
22	an adjustment of \$76,000 to reflect a normal level of Wilmington

franchise tax for the rate effective period. This amount has been updated

1		from the Company's original filing to reflect corrections noted in
2		discovery.
3		Adjustment No. 23, Remove Post-1980 Investment Tax Credit,
4		Adjustment No. 24, Interest on Customer Deposits,
5		Adjustment No. 26, Accrued OPEB Liability Balance,
6		Adjustment No. 27, Interest Synchronization (in concept), and
7		Adjustment No. 28, Cash Working Capital (in concept).
8		It is important to provide explicit recognition of the ratemaking practices
9	and ad	ljustments that have been made and accepted in this proceeding. As I
10	mentio	n above, this historical acceptance of a practice or adjustment provided
11	guidan	ce in the preparation of this case and will continue to provide guidance for
12	future (cases.
13		Contested Adjustments
14	·	Adjustment No. 2, Regulatory Commission Expense
15	11. Q: Please	describe the adjustment for regulatory commission expense.
16	A:	In my Direct Testimony, I proposed an adjustment to normalize regulatory
17	commi	ssion expenses using a three-year average. I also included the cost of this
18	filing,	including the costs of Staff and DPA, normalized over a three-year period.
19	DPA	accepted the Company's proposed regulatory commission expense
20	adjustr	nent. Staff's witness did not.
21	12. Q: What	is Staff Witness Mullinax's position on this adjustment?
22	A:	Ms. Mullinax proposed an adjustment that amortizes the costs of this case
23	over a	five-year period. In addition, she has reduced the expense associated with

the Company's cost of capital witness based on a Company discovery response. In response to Company data request no 22, Witness Mullinax revises her testimony to change the word "amortized" on line 20 of page 12 to the word "normalized". Based on this change, Witness Mullinax is now recommending that the regulatory commission expenses for this proceeding be normalized over five years and added to the three-year average of all other regulatory commission expenses. Ms. Mullinax's reason for selecting a five-year normalization for the cost of this proceeding is that the Company's last electric base rate case was in 2005, five years ago. Staff's response to Company Data Request no. 23 to Ms. Mullinax is attached as Schedule WMV R-2.

13. Q: Please comment on Ms. Mullinax's position.

A: I accept the revision to the cost of capital witness costs proposed by Ms. Mullinax but I do not accept the five-year normalization period. It is also appropriate to recognize the additional costs incurred by the Company due to the increased level of interest in the ring fencing issue and subsequent testimony by Staff. The Company has added an additional witness at a cost of \$40,000 to rebut the position discussed by Staff's ring fencing witnesses.

I continue to support a three-year normalization period for rate case expenses for this proceeding. Ms. Mullinax states on page 13, lines 1-3 of her testimony that: "The purpose of normalizing expenses for ratemaking purposes is to reflect a level of expense that the utility would be expected to incur in each year of the rate effective period." As I have said many times, this is the approach followed by the Commission for adjusting the test period data. Ms. Mullinax's

position assumes that the Company will not be filing another electric base rate proceeding for five years or until 2015. This is simply not the case. With the implementation of AMI and continued reliability improvements, the Company will be filing rate cases on a more routine basis and the use of a three-year average for normalization purposes is appropriate. The Company's tentative plan is to file an electric base rate proceeding to capture the first year of costs and savings associated with the implementation of AMI. The next electric base rate proceeding could be filed in 2011, closer to two years from the filing of this proceeding. A five-year normalization would understate regulatory commission expense and not allow recovery of the costs of this proceeding. The Company is not requesting rate base treatment of this item even though Staff Witness Mullinax indicates she has supported it in other cases. A three-year normalization is also consistent with how this expense has been treated in the past. For all of these reasons, a three-year normalization period should continue to be used for this adjustment.

Adjustment No. 3, Injuries and Damages Expense Normalization

14. Q: Please describe the adjustment to normalize Injuries and Damages Expense.

A: In my Direct Testimony, I proposed an adjustment to normalize injuries and damages expenses using a three-year average. This is consistent with the Commission's decisions in the Company's last base rate filing, Docket No. 05-304 and the case prior to that, Docket No. 03-127. The Staff and DPA both accepted this treatment in those prior cases. The Staff has accepted the Company's

proposed treatment of normalizing injuries and damages expense using a threeyear period in this proceeding. The DPA has not.

15. Q: What is DPA Witness Cotton's position on this adjustment?

A: Mr. Cotton does not make a normalization adjustment for injuries and damages expense in this proceeding. Much like his test period argument, he concludes that there is no reason why the test period amount should be adjusted.

16. Q: Do you agree with Mr. Cotton's recommendations?

A: No. His recommendation does not follow Commission precedent related to injuries and damages expense. The practice of this Commission has been to normalize certain types of data or expense items because the test period data may not be reflective of the rate effective period. Schedule WMV-5 in my Direct Testimony shows that the injuries and damages expenses have significant variability. This variability in injuries and damages is to be expected and is another reason that the expense level has been normalized for ratemaking purposes by this Commission going back to the Docket No. 91-20 proceeding. The expense level went up by close to 9% in 2008 and then dropped by 17% in 2009. This significant amount of variability is further proof that a three-year average should be approved for this adjustment. Below are the system injuries and damages expenses for over the past three years:

20	Year ended March 31, 2007	\$2,379,843
21	Year ended March 31, 2008	\$2,593,505
22	Year ended March 31, 2009	\$2,142,326

The use of three-year normalization, previously approved by the Commission, continues to be appropriate to use in this adjustment. The use of an averaging (normalization) method takes into consideration both high and low expense years for purposes of establishing a reasonable expense level that might be expected to occur during the rate effective period. Based on this evidence, these expense levels should continue to be normalized using a three-year average.

17. Q: What was the DPA's position on Injuries and Damages Expense

normalization in the Company's last two base rate cases, Docket Nos. 05-304

and 03-127?

A: In both of the Company's last base rate cases, Docket Nos. 05-304 and 03-127, the DPA accepted the Company's proposed three-year normalization of injuries and damages expense. It should be noted that the test period level of expense in Docket No. 03-127 was the highest of the three years and in Docket No. 05-304, it was the lowest of the three years. In both cases, the Commission accepted a three-year normalization of injuries and damages expense.

Adjustment No. 5, Wage and FICA Adjustment

18. Q: How is the Company's adjustment for the Wage and FICA increase computed?

A: Using the method approved in Docket No. 91-20 as well as Docket No. 05-304, I adjusted the test period monthly wage levels by applying wage increases that are known and measurable. The calculation maintains the quantities that are included in the historic test period ending March 31, 2009, and adjusts for price

changes only. I reflected the change in wages for the period that the new rates will be in effect, the twelve months ending April 30, 2011.

19. Q: What are Staff's and DPA's positions on this adjustment?

A: As discussed earlier, based on their failure to recognize reasonably known and measurable changes to make the test period representative of the rate effective period, both DPA and Staff reject these known and measurable wage increases on the premise that they are outside of the test period and are not reasonably known and measurable. Staff does not even annualize the wage increases that occurred during the test period.

20. Q: Please discuss their positions on this issue.

A: DPA Witness Cotton annualizes the wage increases that occurred during the test period but does not reflect the wage increases for the June 2009 or 2010 increases for Locals 1238 and 1307. These increases are contractual obligations to Delmarva's union employees. As a result, Mr. Cotton does not recognize any known and measurable price changes that will be in effect during the rate effective period.

Staff Witness Mullinax employs the twelve months ending March 2009 as the pro-forma level of wage and FICA expense. As a result, Ms. Mullinax does not recognize any reasonably known and measurable price changes that occurred during the test period or that will affect the rate effective period.

21. Q: Are Staff Witness Mullinax's and DPA Witness Cotton's positions consistent with past Commission decisions?

A:

No. As I noted earlier, this Commission has consistently recognized that reasonably known, verifiable and measurable price changes, such as this wage FICA adjustment, are to be included in the determination of the appropriate revenue requirement. It is appropriate to adjust the test period to properly reflect, as closely as is practical, the conditions that will exist during the first year the new rates are in effect. The wage increases that I have included in this adjustment are either currently in effect or will be in effect a result of union contracts or are reasonably predicted based on history. These wage price increases are reasonably known and measurable and the Company's adjustment reflects the effect of these changes through the rate effective period. These price increases are:

- 1) a contractual IBEW 1307 increase of 3.0 % that became effective June 2008,
- 2) a contractual IBEW 1238 wage increase of 3.0 % that became effective February 2009,
- 3) a contractual IBEW 1307 wage increase of 3.0 % effective June 2009,
- 4) an IBEW 1238 wage increase estimate of 1.5 % effective February 2010, and
- 5) an IBEW 1307 wage increase estimate of 1.5% effective June 2010 for ten months.

The above wage increases are all for union contracts that are already in place or will be in place during the rate effective period. To not reflect an

estimate for these known and measurable changes is the same as saying that the Company's wage levels and experience for the twelve months ending March, 2009 would be the same as for the twelve months ending April, 2011. Of course, Staff and DPA know that wage levels will not be the same and have, in fact, already increased pursuant to union agreements. The effect of these reasonably known and measurable price changes should be reflected during the rate effective period.

22. Q: You mention in your Direct Testimony that there was no non-union merit wage increase in 2009. Was there one implemented in 2010 and, if so, what

is the impact?

benefit expense.

A: Yes, there was a non-union merit wage increase of 3.09% effective March 1, 2010. I did not include an estimate of this wage increase in my Direct Testimony since at the time it was not reasonably known and measurable. It is now known and measurable and like the other wage increases, it should also be reflected in the expense levels for the rate effective period. I have included the effect of this wage rate change in this updated adjustment and it is included in my revenue requirements summary.

Adjustment No. 7, Employee Benefits

23. Q: Please describe the Company's proposed adjustment for proforma employee

A. I included an adjustment to test period operation and maintenance expense that would reflect an increase in medical expense by 8%, and dental and vision expense by 5% based on an analysis of the Company's benefit consultant, Lake

Consulting, Inc. This type of an adjustment was also submitted in the Company's most recent gas base rate proceeding, Docket No. 06-284, and in that proceeding, both the Staff and DPA accepted the Company's proposed adjustment.

24. Q: Did Staff and DPA agree with your adjustment in this proceeding?

A: No. Staff does not accept this adjustment as explained by Ms. Mullinax on page 17 of her Direct Testimony. The DPA also does not include this adjustment in its revenue requirement determination. The Staff rejects this adjustment since it is based on a survey of only six companies, and is outside of the test period. The DPA provides very little discussion on their reasons for not accepting this adjustment other that lumping it in with all of the adjustments that DPA Witness Cotton claims should be rejected because they are outside of the test period (refer to Mr. Cotton's testimony on page 14-15).

25. Q: <u>Do you agree with Staff Witness Mullinax and DPA Witness Cotton on this</u> issue?

A: No. Company Witness Ernest Jenkins, PHI Vice President, People Strategy and Human Resources (PS&HR), is submitting Rebuttal Testimony addressing the specifics of the work performed by the Company's benefit consultant, Lake Consulting and providing support for the inclusion of this adjustment. I will address the ratemaking and why this adjustment should be included.

26. Q: How has this been treated in the past?

A: As I noted before, the Company's recent gas base rate case (Docket No. 06-824) included an adjustment to increase employee benefits to reflect a

reasonably known and measurable expense level for the rate effect period. Both Staff and the DPA, reflected an increase in benefit expense in its determination of the Company's revenue requirement in that case.

Besides the treatment followed by this Commission in the past, the Maryland Public Service Commission (MPSC) just recently allowed the same adjustment in MPSC Case No. 9192 Order No. 83085. The MPSC found that the Company's adjustment for increases in benefit costs was supported by an independent study and that the costs were at the lower end of the expected range of cost increases.

27. Q: What is your recommendation regarding the appropriate ratemaking treatment for the increase in employee benefit expense?

A. The Commission should approve the Company's adjustment for the employee benefit increase. Company Witness Jenkins has provided support for the reasonableness of its estimate. To not allow this requested increase would be inconsistent with prior Commission decisions and would not allow the Company an opportunity to earn its authorized rate of return during the rate effective period.

Adjustment No. 4, Uncollectible Expenses

28. Q: What is Staff's position on Uncollectible Expenses?

A: Since uncollectible expense is trending upward as shown in my Direct Testimony mostly due the economic times that we are all facing, I had proposed to use an estimate of the level for the 12 months ending December 31, 2009. Staff Witness Mullinax rejected my proposal and instead recommended that the uncollectible expense be normalized using a three-year average consistent with the

treatment afforded this issue in Docket No. 05-304. She states that if a three-year normalization is appropriate for a downward trending item, like storm restoration expense, then it should also be applied to an upward trend such as uncollectible expense.

29. Q: Do you agree with the Staff position on this issue?

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As Ms. Mullinax points out, a three-year normalization is consistent with past Commission treatment and I will adopt the Staff's position on this adjustment. I have included an adjustment to reflect a three-year average using the actual uncollectible amounts for the last three years as detailed below:

10 12 months ending March 2007 \$ 829,997

12 months ending March 2008 \$1,727,364

12 12 months ending March 2009 \$2,154,812

Three-year Average \$1,570,718

14 30. Q: What is the DPA's position on uncollectible expense?

DPA Witness Cotton did not accept the Company's proposed estimate of uncollectible expense and instead uses the test period amount.

17 31. Q: Do you agree with DPA's position on Uncollectible Expenses?

I am now accepting the Staff use of a three-year average which is consistent with past Commission precedent. While the DPA's use of the test period amount would actually produce a higher revenue requirement increase and be more reflective of the expense associated with the rate effective period, the use of following past Commission practice for this issue should again be followed.

Adjustment No. 8, OPEB Expense

32. Q: Please explain your adjustment for OPEB expense increases.

3 A: Using the method approved by this Commission in Docket No. 05-304, I
4 adjusted the test period level of OPEB expense to the level provided by the
5 Company's independent actuary as stated on Page 15 of my Direct Testimony.
6 This approach develops a representative expense level for the rate effective
7 period. This approach is also consistent with both Staff's and DPA's position in
8 Docket No. 05-304.

33. Q: Did Staff and DPA agree with your adjustment in this proceeding?

A: Staff accepts the Company's adjustment; however, DPA does not based on its failure to recognize reasonably known and measurable changes to make the test period representative of the rate effective period as explained by DPA Witness Cotton on page 32 of his Direct Testimony.

34. Q: Do you agree with Staff's and DPA's position on OPEB?

A: I agree with Staff's position on OPEB expense; however, I do not agree with DPA's position. The Commission precedent for treatment of OPEB expense is based on adjusting test period OPEB expense to the current level provided by the Company's independent actuary to reflect an appropriate expense level that is representative of the rate effective period. This method for calculating OPEB expense is consistent with the Commission precedent of adjusting test period expenses for known and measurable changes outside the test period and the Commission should again continue to use the results of the Company's independent actuary to establish OPEB expenses for the rate effective period.

Adjustment No. 9, Pension Expense

2	35. Q: Please explain your proposed adjustment for Pension expense increase and
3	explain the difference between your adjustment and the ratemaking
4	treatment being proposed by Mr. Ziminsky for the recovery of the Pension
5	deferred amount.
6	A: On Page 16 in my Direct Testimony, I proposed an adjustment to adjust
7	the Company's booked pension expense to reflect the most current actuarial
8	report. This is consistent with the filing in the Company's last base rate filing,
9	Docket No. 05-304. This is also the method used in the adjustment to establish the
10	proforma level of OPEB expense.
11	Company Witness Ziminsky's Rebuttal Testimony addresses the recovery
12	of the pension-related amount representing the difference between the 2009 actual
13	Delaware Electric Distribution-related pension expense incurred by the Company
14	and the amount of pension expense that it recovered in base rates during 2009.
15	36. Q: What is the Staff's and DPA's position on pension expense?
16	A: Both parties differ from the Company's position. Staff accepts the use of
17	the actuarial pension expense estimate; however, Staff Witness Mullinax included
18	Staff Witness Smith's recommended adjustment on Page 18 of her Direct
19	Testimony. As shown on Appendix B - Schedule RCS-1 of Staff Witness Smith's
20	Direct Testimony, his adjustment represents a normalized allowance of pension
21	expense based on a two-year average using 2008 and 2009 expense levels.

At page 30 of his Direct Testimony, DPA Witness Cotton rejects the Company's proposed adjustment based on his continued opposition to recovery of reasonable known and measurable changes.

37. Q: Do you agree with Staff's position on this matter?

A: No. Staff Witness Smith's proposal to use a two-year average for computing a normalization allowance for pension expense conflicts with the Commission precedent of using the latest annual expense forecasted by the independent actuary. The Commission should continue to use the results of the Company's independent actuary to establish pension expenses for the rate effective period.

38. Q: On pages 14-16 Mr. Smith discusses DPL's historical pension expense/income. What is your expectation of DPL's future pension expense?

A: The large actuarial loss from 2008 is amortized through annual pension expense based on the average future working lives of the employees in the plan. Therefore, that loss will be reflected in pension expense for the next 10 years. Although in 2009 the markets recovered somewhat from the performance in 2008, the small gain did not offset the large 2008 loss. Further, the discount rate declined in 2009, adding to the loss to be amortized. Although 2010 pension expense will be slightly lower than 2009, it will not be back to historical levels for many years.

39. Q: Is it appropriate to average 2008 and 2009 pension expense as recommended

by Mr. Smith on page 19 of his testimony?

A: Absolutely not. As I just mentioned, while we do not anticipate the high 2009 pension expense level to continue into the future, the 2010 and beyond pension expense will continue to reflect the 2008 loss, which is known and measurable and should not be ignored or denied. Any averaging of historical expense is inappropriate in this instance since more recent data is available to measure rate effective period costs. A reasonable estimate of the 2010 pension expense will be known before the end of these proceedings. Although I do not support Staff Witness Smith's two-year averaging position on pension expense, a more reasonable approach would be to average the 2009 and 2010 results, if any averaging of pension expense is to be considered. The use of 2009 and 2010 results would be more reflective of pension expense over the rate effective period than Staff Witness Smith's use of 2008 and 2009 results for his proposed average.

40. Q: Do you agree with DPA's position on this matter?

A: DPA again adheres to its opposition to recognizing reasonably known and measurable changes to make the test period representative of the rate effective period despite the fact that the amount used in the Company's proposed adjustment is based on the Commission precedent of using known and measurable changes as forecasted by the independent actuary to the Company's test period pension expense. The Commission should continue to use the results of the Company's independent actuary to establish pension expenses for the rate effective period.

Adjustment No. 11, Storm Restoration Expense Normalization

41. Q: Please describe your adjustment to normalize Storm Restoration expense.

Due to the potentially volatile nature of storms and the associated restoration expense and to be consistent with the Commission's treatment in Docket No. 05-304, I proposed an adjustment to normalize storm restoration expense using a three-year average.

7 42. Q: What is the DPA's and Staff's position on this adjustment?

A: The Staff accepts this adjustment. Staff actually uses the treatment of a three-year average for storm expense as support for their use of a three-year average for uncollectible expense. Staff argues that the use of an average is just as appropriate for a downward trend as it is for an upward trend. Again, DPA Witness Cotton rejects this adjustment since the Company used an historical test period. Mr. Cotton argues that the Company has not shown why the previous year's amounts were higher than the current test period amount and states that storm restoration expense is trending downward.

43. Q: Do you agree with DPA Witness Cotton?

No. As stated by Ms. Mullinax, this adjustment is consistent with
Commission precedent and using an average for this type of expense is
appropriate. Storm restoration expense for the past three years is as follows:

Delaware Distribution

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21	12 months ending 3/31/07	\$8,195,939
22	12 months ending 3/31/08	\$7,182,486
23	12 months ending 3/31/09	\$6,040,282

As in prior cases, the test period is abnormally low compared to the prior two years and a three-year average should be used. It is also interesting to note that the DPA accepted a three-year normalization for storm expense in the last electric case, Docket No. 05-304, where there was also a downward trend.

44: Q: What is the trend in storm restoration expenses to date for 2010?

A: To date, the Company has had to deal with three major storms this winter season, which is unprecedented in recent years. While the effect of these recent storms has not been included in the three year average used for normalization in this proceeding, it displays why a normalization of volatile items such as storm expense is appropriate. The expense associated with this storm will be included in the normalization used in the Company's next base case proceeding. These recent winter storms support the Commission's practice of normalizing storm restoration expenses and the Hearing Examiner and the Commission should accept the Company's and Staff's adjustment for storm expense.

Adjustment No. 13, Cost Accounting Manual Audit

45. Q: Did you make an adjustment associated with the Commission's mandated

Cost Accounting Manual (CAM) audit?

Yes. On August 18, 2009, the Commission authorized the Staff to engage
Liberty Consultants to perform an audit of the CAM as part of this rate
proceeding.

46. Q: Did the Staff object to this adjustment?

22 A: No. Staff Witness Mullinax accepted this adjustment.

47. Q: What is the DPA's position on this adjustment?

2 A: DPA Witness Cotton does not question with the amount of the expense but opposes it merely because it is outside the Company's test period.

4 48. Q: Please comment on DPA's position.

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This is another good example of why the Commission should not follow
the DPA's position of failing to recognize reasonably known and measurable
changes to make the test period representative of the rate effective period. In this
example, the CAM audit was ordered by the Commission. This audit is a known
event and will not impact volumes of sales or revenues. This adjustment is
accepted by the Staff and should be approved by the Commission.

Adjustment No. 14, Energy Advisors

49. Q: Please explain your adjustment for the costs of new Energy Advisors.

13 **A:** I included an adjustment to reflect an additional 23 full time employees at the Company's call center. The objective is to have energy advisors and specialist available to assist in education efforts and answering questions as the State moves forward with its energy goal of reducing electric energy use by 15% by 2015.

50. Q: What is the Staff's position regarding these Energy Advisors?

18 A: Staff allows an adjustment for 13 full time employees who will be either
19 hired, or in the process of being hired, by March 1, 2010.

51. Q: Please comment on the Staff's position.

A: I agree with Staff. These positions are reasonably known and measurable and should be allowed for ratemaking purposes. I recommend that the

Commission accept the Staff's updated adjustment and reflect the 13 positions in the determination of revenue requirements.

52. Q: What is the DPA's position on this matter?

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As with the other post test period adjustments, DPA Witness Cotton **A**: 4 rejected this adjustment. Mr. Cotton does not believe that these additional energy 5 advisors are needed and notes that the employees will not be hired until sometime in 2010. 7

53. Q: Please comment on the position of the DPA.

DPA's position should be rejected. **A**: As the Staff recognizes, these positions are important in assisting the State in meeting its energy reduction goals and educating customers regarding the way their rates will be determined. These positions are reasonably known and measurable and do not drive additional volumes of revenues. Just the opposite, these positions will actually help customers to reduce their energy usage. To disallow the Company an adjustment for a reasonably known and measurable cost increase that will actually be used to reduce the Company's revenues is not only one-way ratemaking but it is shortsighted as well. Moreover, these will be full time "green economy" jobs that will benefit customers, the economy, and the environment. Such jobs are needed by both the State and the region now more than ever.

In contrast to Mr. Cotton, DPA Witness Crane states on page 38-39 of her Direct Testimony that the biggest challenge to implementation of the modified fixed variable rate design will be customer education, and that the Company needs to have a comprehensive education program and adequate resources in place to

address inquiries the complaints many and from customers. As noted by Company Witness Janocha, the Company is developing a comprehensive education program. These additional positions will be a critical part of that educational effort. Their objective will be to assist customers with their energy questions including how to reduce energy usage by using AMIsourced data and how the new rate design will help. The DPA recommends that the Company demonstrate that adequate resources are in place to address our customers' energy questions and then rejects an adjustment to recover the costs for these same resources.

Adjustment No. 18, Reliability Plant Closing through July 2009

54. Q: Please explain the Company's adjustment for reliability plant closing for the period April through July 2009.

A: As approved by the Commission in Docket No. 05-304, this adjustment reflects the annualization of reliability plant added to plant during the test period through July 2009. This adjustment also reflects the removal of the associated test period level of CWIP and AFUDC and also reflects the annualization of any retirements to plant that occurred during this period.

55. Q: What are the parties' positions on this issue?

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A: Staff accepted this position in their revenue requirement determination.

DPA did not. DPA Witness Cotton on page 18 once again expresses his concern that any adjustment beyond the test period is inappropriate. He further claims that that the Company did not provide sufficient detail regarding these reliability plant additions.

56. Q: Do you agree with DPA Witness Cotton's comments?

A: No. Once again, Mr. Cotton's position conflicts with this Commission's rules that allow for known and measurable adjustments to the test period so that the test period is representative of the rate effective period. Company Witness Gausman demonstrates that these projects support current load and are needed to maintain the reliability of the distribution system. These additions to plant are known, measurable and are providing service to current customers, well before the beginning of the rate effective period. To not allow these reliability projects to be included in rate base would indeed cause a mismatch of benefits received by customers to the Company receiving an appropriate and timely recovery of this investment.

57. Q: Did the Company provide details to the parties of the reliability plant closings?

A: Yes. In the Company's workpapers, Adj. 18.3 provides a listing of each reliability project and the associated actual plant additions by month. Company Witness Gausman details in his Direct Testimony the criteria used for plant to be used in this adjustment, identical to the criteria employed in the reliability plant closing adjustment approved by the Commission in Docket No. 05-304. Nothing has changed.

1	58. Q:	Should the Commission continue to acknowledge this reliability plant
2		adjustment in its determination of revenue requirements?
3	A.	Yes. As supported by the Company and the Staff, the inclusion of this item
4		is known and measurable and is precisely the type of adjustment that the
5		Commission should include in its determination of revenue requirement.
6		Adjustment No. 19, Reliability Plant Closings August to December 2009
7	59: Q:	Please explain your adjustment to reflect additional plant closing through
8		December 2009.
9	A:	I proposed the inclusion of reliability plant additions that were placed into
10		service from August 2009 through December 2009. I also matched with these
1		reliability plant additions the removal from plant of any retirements that was
12		experienced during this time period.
13	60. Q:	What are the parties' position on this issue?
14	A:	Neither Staff or the DPA accepted this position. Mr. Cotton once again
15		expresses his concern that any adjustment beyond the test period is inappropriate.
16		He further claims that that the Company did not provide sufficient detail regarding
17		these reliability plant additions. Ms. Mullinax dismisses this adjustment because
18		these projects are too far past the end of the test period.
19	61. Q:	Please comment on their positions.
20	A:	Company Witness Gausman demonstrates that these projects support
21		current load and are needed to maintain the reliability of the distribution system.
22		These actual additions to plant are known, measurable and are providing service
23		to current customers, well before the beginning of the rate effective period. Detail

related to these projects, including updates to actual information, have been 1 provided to all parties. To not allow these reliability projects to be included in rate 2 base would indeed cause a mismatch of benefits received by customers to the 3 Company receiving an appropriate and timely recovery of this investment. 4 62. Q: Did the Company provide to the parties a details of the reliability plant 5 closings? 6 Yes. In the response to Staff Data Request No. PSC-A-240 (attached as 7 **A**: Schedule WMV R-3), the Company provided a listing of each reliability project 8 and the associated actual plant additions by month for the August 2009 through 9 December 2009 time period. Once again, Mr. Gausman details in his testimony 10 the criteria he selected for plant to be used in this adjustment, which are identical 11 to the criteria employed in the reliability plant closing adjustment approved by the 12 13 Commission in Docket No. 05-304. 63. Q: Have any other of PHI Commissions reviewed the inclusion of reliability 14 plant closings in its determination of distribution revenue requirements? 15 Yes. The Maryland Public Service Commission recently reviewed this 16 **A:** item in Case No. 9192. Maryland and Delaware's policies are extremely similar. 17 Both Commissions allow known and measurable adjustments to be included in 18 the rate making formula in the determination of the revenue level required for the 19

In this instance, we find that the reliability construction costs the Company seeks to recover are known and measurable and will not generate any additional revenue. The work already has been done and the costs are locked in, and we are comfortable that these projects will not generate or enhance the Company's revenues. Based on the specific facts before us,

rate effective period. As the Commission states on page 9 of Order No. 83085:

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1 2 2		there is no cost-revenue mismatch here, and therefore the test year and post-test-year reliability construction expenses through September 2009
3 4		are properly included in rate base.
5	64. Q:	Can you summarize your position on the inclusion of the August 2009
6		through December 2009 reliability plant additions?
7	A:	Yes. The inclusion of this item is known and measurable and is precisely
8.		the type of adjustment that the Commission should include in its determination of
9		revenue requirement. No party has contested that these additions were needed for
10		system reliability. No party has contested that these additions are serving current
11		load. No party has asserted that these additions are not known and measurable and
12		serving current customers. The actual reliability plant additions should be
13		included in rate base to properly recognize the value that customers are currently
14		realizing and will realize during the rate effective period.
15		CWIP and AFUDC
16	65. Q:	Did you include CWIP and AFUDC in the Company's rate base?
17	A:	Yes, I did.
18	66. Q:	Briefly describe your understanding of the recommendations provided by
19		DPA Witness Cotton and Staff Witness Mullinax regarding CWIP and
20		AFUDC.
21	A:	Both recommend rejecting the Company's proposed inclusion of CWIP in
22		rate base. Mr. Cotton rejects the inclusion because the CWIP is not used and
23		useful and was not "vetted" by the time the Company had planned to file its case.
24	·	Ms. Mullinax also claims that CWIP does not represent facilities that are used or
25		useful in the provision of utility service.

67. Q: Do you agree with Staff Witness Mullinax's and DPA Witness Cotton's

2 <u>recommendation that CWIP be removed from rate base in this proceeding?</u>

A: No, I do not. As explained in my Direct Testimony, CWIP should be included in rate base with AFUDC included as an offset to earnings.

The Staff and DPA have not presented any new arguments. Pages 37-39 of my Direct Testimony explain why CWIP should be included in rate base and I specifically address the issues raised by the Hearing Examiner and by the Commission in the last case, Docket No. 05-304. As I stated in my Direct Testimony, many of these projects are not eligible to accrue AFUDC because they are technically complete and are providing service to customers.

68. Q: Do you have anything else to add supporting your position on CWIP?

12 A: Yes, I do. In Docket No. 91-20, Order No. 3389, the Commission
13 permitted Delmarva to include CWIP in its test period rate base, which also
14 included a partial offset in the form of an AFUDC income adjustment. Further,
15 the Commission permitted the Company to include CWIP in its prior cases in
16 Docket No. 82-22 and Docket No. 86-24. There is a longstanding practice for
17 including CWIP, with corresponding AFUDC offsets, in calculating the revenue
18 requirement for the Company.

The Company's revenue requirement in this case does include CWIP with the applicable offset for AFUDC income.

69. Q: Does all CWIP accrue AFUDC?

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No. As I stated on page 37 of my Direct Testimony, the Company follows
FERC guidelines governing when AFUDC is accrued on eligible CWIP.

The Commission in DPSC-Docket 91-20, Order No. 3389, also accepted that not all CWIP will accrue AFUDC:

We agree with the Hearing Examiner that this record supports a decision to allow the Company to include CWIP in rate base, with a corresponding AFUDC offset to income. While we acknowledge that the AFUDC being included in the Company's test period income does not match precisely with the CWIP being included in test period rate base, we are satisfied that the asymmetry results primarily from the inclusion of the CWIP for the short-term projects which will be transferred to plant in service within the rate effective period, and which are not presently accruing AFUDC.

A:

70. Q: Should CWIP amounts be included in rate base and receive a current return?

Yes. Distribution projects are made up of thousands of work requests/work orders that, on an annual basis, account for the on-going additions to rate base in the form of new assets which comprise incremental capital units of property. These assets are characterized as having short construction durations and, on a per unit basis, a low cost when compared to major plant additions such as new substations. As stated earlier, the Company follows the appropriate procedure for accruing AFUDC at the work request/work order level. Many of these distribution projects collect no AFUDC and the majority of them that do, accrue it for only a few months.

The risk that these new distribution projects will not result in new units of property approaches zero. These new assets are closing to plant on a daily basis. The majority of this work is related to reliability, existing load and new customer service connections. A portion of these costs represent General plant, which, for the most part, is also characterized as lower cost, short schedule units of capital

property. It is appropriate to afford rate base treatment to these projects which are now either in service, serving customers with known and measurable costs or will very soon be in service, serving customers with known and measurable costs.

Adjustment No. 20, Advanced Metering Infrastructure (AMI)

71. Q: Did the Company include an adjustment for AMI?

Yes. Starting on page 30 of my Direct Testimony, I proposed a three-year amortization to recover the costs incurred through July 2009 in developing the infrastructure to support the rollout of AMI.

9 72. Q: What is the Staff's position on AMI?

A: Ms. Mullinax does appropriately include an adjustment to recognize the investment made to date for the diffusion of AMI. The only difference between the Company's adjustment and the Staff's adjustment is the amortization period.

Ms. Mullinax is recommending a 15-year amortization with the unamortized balance included in rate base rather than the three-year amortization that I recommended. Ms. Mullinax's support for this period is based on the expected service lives of the AMI meters.

73. Q: Do you agree with Staff Witness Mullinax's position regarding AMI?

Based on the useful lives of the AMI meters, I have agreed to the Staff's recommendation of a 15-year amortization with the unamortized balance included in rate base.

74. Q: Did the DPA accept this adjustment?

A: No. The DPA decided not to recognize the costs of this Commission approved investment, an investment that will help the State meet its energy reduction goals. Mr. Cotton bases his recommendation on a misreading of the Commission's Order No. 7420, pages 25-26. These specific pages of the Hearing Examiner's finding were modified by the Commission's Order on page 4 of Order No. 7420. The Commission authorized the Company to establish a regulatory asset associated with the recovery of the AMI investment in that Order. The Order also makes it clear that the Commission, Staff and other parties remained free to challenge the level of any aspects of the asset's recovery in rates.

The Company is requesting in this case that the costs deferred as part of the regulatory asset approved and established by the Commission's Order No. 7420 be afforded ratemaking treatment in this proceeding. I specifically identified the costs as of July 31, 2009 for use in this proceeding and as I state on page 30 of my Direct Testimony, the Company will continue to defer incremental costs, along with savings, to be reviewed in the context of the next proceeding subject to all parties' ability to challenge the costs. Mr. Cotton does not challenge any of the requested costs that the Company is seeking recovery of in this proceeding, just that they are outside of the test period and should not be considered until the next rate case. These AMI costs represent a significant capital commitment for the Company and rejection of this adjustment is not appropriate, especially considering the State's ambitious goals relating to energy reduction. The AMI implementation will assist in meeting these objectives.

Adjustment No. 25, Credit Facilities' Costs

75. Q: Please describe the Company's proposed adjustment for credit facilities

3 <u>costs.</u>

A. My proposed adjustment recognizes the test period cost of the Company's share of the PHI credit facility as described on Page 33 of my Direct Testimony. The costs related to the credit facility include both an amortization of the start-up costs as well as annual facility commitment fees. In the Company's accounting records, these costs are recorded as interest expense yet they are not included in the Company's embedded cost of debt and thus are not included in base rates. The credit facility allows the Company to borrow in the commercial paper market and has been the Company's primary source of short-term liquidity for years.

76. Q: What is the Staff's and DPA's position on credit facilities costs?

A: Staff accepts this adjustment; however, DPA does not. As Mr. Cotton notes on page 37 of his Direct Testimony, DPA's position is that the Credit facility is either used to supplement cash working capital or to support the Company's overall capital structure. Mr. Cotton suggests that the Company is already fully compensated for its cash working capital through its Cash Working Capital Lead/Lag study claim in this case. In addition, Mr. Cotton notes that the Company only has long-term debt in its capital structure, which excludes items such as short-term debt or the credit facility.

77. Q: Do you agree with the parties' positions on this matter?

A: I agree with Staff's position on credit facilities costs; however, I do not agree with DPA. DPA fails to recognize that these costs are not being recovered in

rates. As evidenced in Docket No. 05-304, the Commission's precedent is to exclude short-term debt from the capital structure, so the credit facility costs would not be recovered through those cost rates. The recovery of these credit facility costs are not part of the Cash Working Capital Lead/Lag study, which only recovers the return on the time lag between the payment of interest and the receipt of customer payments.

78. Q: Staff Witness Mullinax makes reference to the District of Columbia Public Service Commission (DC Commission) Formal Case No. 1076 regarding

Service Company issues. Did the DC Commission also address the Credit

facility in Formal Case No. 1076?

A: Yes. In Formal Case No. 1076, the DC Commission Order No. 15710 accepted an adjustment to recognize the costs associated with Pepco Credit facility, the same as requested in this proceeding. The DC Commission recognized the importance of Pepco's ability to raise capital on reasonable terms. Similar to precedent of this Commission, the DC Commission excludes short-term debt from utility capital structures. The Commission should accept the Company's and Staff's position on Credit Facilities.

SERP

79. Q: Please explain Staff's proposed adjustment related to SERP.

A: SERP expense is included in the Company's cost of service based on precedent in this jurisdiction. Mr. Cotton accepts the Company's position. Witness Mullinax proposes the removal of SERP. Company Witness Jenkins

addresses SEI	RP as	part	of	the	overall	compensation	package	in	his	Rebuttal
Testimony.										

Executive Incentive Compensation

4 80. Q: Please explain your proposed adjustment related to Executive Incentive

Compensation.

A: As described on Page 16 of my Direct Testimony, I removed the test period level of expense, (\$2,159,000), associated with executive incentives. While these "compensation at risk" payments are an integral part of the Company's total executive compensation, I excluded such amounts in light of the current economic environment.

81. Q: What are the other parties' positions in regard to your proposed Executive

Incentive Adjustment?

A: Both parties accept my proposed adjustment; however, Ms. Mullinax includes an additional \$709,096 adjustment on Page 24 of her Direct Testimony based on other executive compensation amounts shown in the 2008 PHI Proxy Statement. Her adjustment includes items such as Long-Term Incentive Plan, Non-Equity Compensation, Dividends from Restricted Stock, Common Stock, Tax Preparation Fees, Financial Planning Fees, Club Dues, Spousal Travel and Employment Transition Expense.

82. Q: Do you agree with the other parties' positions in regard to your proposed

Executive Incentive Adjustment?

A: Company Witness Jenkins will address Witness Mullinax's issue from the more global perspective of how the Company's total compensation package is structured. I will address the ratemaking implications.

Ms. Mullinax's additional adjustment essentially is a double-count of expenses already removed in my proposed adjustment. For example, the largest individual expense items (items such as Long-Term Incentive Plan, Non-Equity Compensation and Common Stock) which comprise the majority of her adjustment are part of my proposed adjustment to remove executive incentive compensation. Ms. Mullinax's adjustment, if accepted, should be the removal of \$28,236 of expense (as shown in Schedule WMV R-4) rather than the \$709,096 she proposed in her Direct Testimony. Staff Witness Mullinax's adjustment should not be accepted.

Non-Executive Incentive Compensation

83. Q: Please explain your proposed treatment of Non-Executive Incentive

Compensation.

A: On Page 16 of my Direct Testimony, I included the test period level of non-executive incentive compensation in the Company's cost of service for this filing. While the Commission excluded incentive costs other than those related to achieving safety, reliability and similar goals as part of its decision in Docket No. 05-304, I requested that the Commission reconsider its decision in this proceeding.

84. Q: What are the other parties' positions on your proposed treatment of Non-

2 <u>Executive Incentive?</u>

- A: Neither party accepted my proposed treatment of these expenses.
- 4 85. Q: Do you agree with the other parties' position in regard to your treatment of

5 <u>Non-Executive Incentive Adjustment?</u>

A: No. Company Witness Jenkins addresses the Company's strategy in designing the compensation and benefit programs at PHI. He shows that as a key part of the total compensation paid to employees, these incentives aid in the motivation of employees to work safely, promote efficiency and focus on critical processes such as diversity, reliability and our customers' needs.

86. Q: Are there other cost recovery alternatives such as a normalized allowance which could be used in regard to non-executive incentive expense?

A: Yes, the use of a normalized level of non-executive incentive expense would be an appropriate way to mitigate the variability of incentive expense within a given test period. The use of a three-year normalization would perhaps provide a better representation of typical incentive levels as opposed to the fluctuations related to potentially having a test period level of incentive expense be too high or too low as compared to a normalized level. In Case No. 9192, the Maryland Commission approved a three-year normalization recommended by the Office of People's Counsel for non-executive incentive expense. This same incentive normalization position was proposed by DPA in Docket No. 05-304. I propose a three-year normalized of non-executive incentive expense for both safety and non-safety related goals be used in this proceeding.

Wilmington Franchise Tax

2	87. Q:	Please discuss Ms. Mullinax's proposal for recovery of Wilmington Franchise
3		Tax related to the change in revenue resulting from this case.
4	A:	Ms. Mullinax proposes a departure from past Commission precedent for
5		the Wilmington Franchise Tax associated with the revenue change resulting from
6		the Commission's decision in this proceeding. The revenue conversion factor has
7		previously included a component for Wilmington Franchise Tax. Ms. Mullinax
8		supports the position that the Company should recover this item on a test period
9		level rather than on a prospective level.
10	88. Q:	Do you agree with Ms. Mullinax's position?
11	A:	No. The City of Wilmington Franchise Tax is a function of revenues
12		received. It is no different than state or federal income tax. If the Commission
13		approves a revenue change, Wilmington Franchise Tax will also change. The
14		Commission should continue to include the effect of the Wilmington Franchise
15		Tax in its computation of any ordered revenue change from this proceeding.
16		Revenue Requirement Summary
17	89. Q:	Can you summarize the adjustments that are included in this filing?
18	A:	Yes. Schedule WMV R-1 displays the filed positions of all of the parties
19		in this proceeding. In addition, I have included the Company's rebuttal position.
20		As indicated in that Schedule, the Company has accepted several of the proposed
21		adjustments suggested by Staff. The Company has also reflected the effect of

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these changes on its interest synchronization and cash working capital adjustment.

- 90. Q: Does this conclude your testimony?
- 2 A: Yes, it does.

Delmarva Power & Light Company
DPSC Docket No. 09-414
12 Months Ending March 31, 2009
(000's)

Schedule WMV R-1

(10)	Rebuttal	Rate	Base	\$417,219		Og S	\$0	Q\$	0\$	\$3,945	0\$	\$0	80	(\$2,082)	\$419,082
(6)	Company Rebuttal		Eamings	\$31,971		\$43	\$1,145	(\$24)	(\$1,113)	(\$406)	(\$45)	(\$256)	\$108	\$	\$31,423
(8)	gı	Rate	Base	\$417,219		80	\$0	08	0\$	\$3,945	08	90	0.5	(\$2,082)	\$419,082
(2)	DPA Filing		Earnings	\$31,971		\$43	\$1,145	(\$24)	(\$1,113)	(\$406)	(\$45)	(\$256)	\$108	\$0	\$31,423
(9) (9)	DPSC Staff Filing	Rate	Base	\$417,219		09	0	09	\$ 0	\$3,945	09	0\$	0\$	(\$2,082)	\$419,082
(2)	DPSC St		Earnings	\$31,971		\$43	\$1,145	(\$24)	(\$1,113)	(\$406)	(\$45)	(\$256)	\$108	80	\$31,423
(4)	y Filing	Rate	Base	\$417,219		\$0	0\$	Q \$	\$0	\$3,511	© \$	\$0	₽	(\$2,082)	\$418,648
(3)	Company Filing		Earnings	\$31,971		\$43	\$1,145	(\$24)	(\$1,113)	(\$318)	(\$32)	(\$256)	\$108	\$0	\$31,521
			ũ	\$3			8		(\$1	<u>क</u>		<u> </u>			\$3.
(2)	Anousting plants		Item	Per Books - 12 m/e March 2009 \$3	Uncontested Adjustments by all Parties	6 Remove Employee Association Expense	10 Removal of Executive Incentive Compensation \$1	12 Postage Expense	16 Reflect IRP Recurring Costs (\$1	21 Amortization of Actual Refinancing Costs (9	22 Wilmington Franchise Tax Adjustment	23 Remove Post-80 ITC Amortization (24 IOCD Adjustment	26 Accrued OPEB Liability	Sub-total After Uncontested Adjustments \$3

Delmarva Power & Light Company DPSC Docket No. 09-414 12 Months Ending March 31, 2009 (000's)

Schedule WMV R-1

g DPA Filing Rate Earnings ,082 \$31,423	Staff Filing Rate Base Es	Staff Filing Rate Base Es	Rate Rate Base Eamings Base Ea ,648 \$31,423 \$419,082 \$3	Rate Rate Rate Rate Rate Rate Rate Rate
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	Base \$419,082	s Base \$419.082	s31,423 \$419,082	\$418,648 \$31,423 \$419,082
	\$419,082	\$419.082	\$31,423 \$419,082	\$418,648 \$31,423 \$419,082
				(C) (C) (C)
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	OS.		OS.	\$0 (\$652) \$0
	0\$	0\$	0\$ (69\$)	\$0 (\$28)
	0\$	03	(\$479)	\$0 (\$479) \$0
(973 (\$710) (455 (\$862)	\$2,023		\$2,023	(\$213) \$2,023
	\$16,079	\$16,079	(\$455) \$16,079	\$16,079 (\$455) \$16,079
0\$	0\$		0\$ 0\$	\$13,028 \$0 \$0
(\$360)	(\$13,311)		(\$253) (\$13,311)	(\$253) (\$13,311)
\$601	\$601		\$601	(\$41) \$601
	\$160		(\$78) \$160	\$160 \$ (\$78) \$160
	0\$	0\$	8364	
41 40	80 81.153	0.00 A 4.00 C C C C C C C C C C C C C C C C C C	2026 2026	
	29		9 6	\$364 \$0
	•	29	\$1,153 \$0 \$1,1	\$0 \$364 \$0 \$0 \$1,153 \$0
	Ç	O 6	\$1,153	\$0 \$1,153 \$0
	C 4	O C	\$1,153 \$0	\$0 \$1,153 \$0
	O\$	Os Os	\$1,153 \$0 \$128 \$0	\$0 \$1.153 \$0 \$0 \$1.153 \$0 \$0
	0\$	S 08 (\$1,153 \$128 \$128	\$0 \$1.153 \$0 \$0 \$1.28 \$0
	08	D	\$1,153 \$128 \$128	\$0 \$1,153 \$0 \$0 \$1,153 \$0
	0 0s	0 S	\$1,153 \$128 \$421 \$0	\$0 \$1,153 \$0 \$0 \$1,153 \$0 \$0 \$128 \$0
	08	0, 0,	\$1,153 \$128 \$421 \$421	\$0 \$364 \$0 \$0 \$1,153 \$0 \$0 \$128 \$0 \$0 \$421 \$0
	08 08	0s 0s	\$1,153 \$128 \$421 \$421	\$0 \$364 \$0 \$0 \$1,153 \$0 \$0 \$128 \$0 \$0 \$421 \$0
	Os.	OS OS	\$1,153 \$128 \$128	\$0 \$1.153 \$0 \$0 \$1.28 \$0
) (\$1,153	\$0 \$0 \$1,153
8			\$0 (\$253) (\$41) (\$78) \$364	\$13,028 \$0 \$0 (\$253) \$518 (\$41) \$160 (\$78)

Schedule WMV R-1

Delmarva Power & Light Company DPSC Docket No. 09-414 12 Months Ending March 31, 2009 (000's)

(2) <u>Item</u>	(3) Company's Original Filing	(4) Staff's Filing	(5) DPA's Filing	(6) Company's Rebuttal
Pro Forma Rate Base	\$452,601	\$427,540	\$400,148	\$460,922
Rate of Return	%26.2	6.70%	6.43%	7.97%
Required Return	\$36,072	\$28,645	\$25,730	\$36,735
Pro Forma Operating Income	\$19,753	\$25,569	\$26,834	\$21,258
Return Deficiency (Excess)	\$16,319	\$3,076	(\$1,104)	\$15,477
Revenue Conversion Factor	1.69246	1.69013	1.69246	1.69246
Required Rate Increase	\$27,620	\$5,199	(\$1,869)	\$26,195

PSC DOCKET NOS. 09-414/09-276T

STAFF RESPONSES TO DELMARVA POWER & LIGHT COMPANY DATA REQUESTS DIRECTED TO DONNA H. MULLINAX

22. Is it Staff's position that the Company should amortize the final costs of this case over a five-year period? If not, please explain.

Response: No. The word 'amortized" on line 20 of page 12 of Ms. Mullinax's testimony should be "normalized" rather than "amortized." As the rest of the answer and Mrs. Mullinax's adjustment on Schedule DHM-4.2 make clear, Mrs. Mullinax normalized regulatory commission expense over five years.

Response Sponsor: Donna Mullinax

PSC DOCKET NO. 09-414 & 09-276T STAFF'S FOLLOW UP ACCOUNTING SET OF DATA REQUESTS TO DELMARVA POWER & LIGHT COMPANY

Question No.: PSC-A-240

Follow up to Data Request PSC-A-101:

- a. The Company did not adequately respond to parts c and d of this request. The request asks how, not who. Please provide the requested response.
- b. Please provide the list of projects, with actual in-service dates, that supports the attachment that updates adjustment 19 for actual reliability projects "technically complete," for the period August-October.
- c. Provide the same level of detail for the November and December 2009 actual "technically complete" reliability projects when they become available.

RESPONSE:

Mr. Gausman personally identified each reliability project that would be used by the Company in its filing. Company personnel then extracted relevant information related to those identified projects from the Company's asset management system. There is no identification of these projects in the asset management system labeling these projects as reliability. In the Company's asset management system, projects are identified by "project number".

Attached is an update to Adjustment 19, providing actual project information through December 2009. The detailed project information provides actual in-service dates.

Schedule WMV R-3

Page 2 of 3

Delmarva Power Delaware Distribution

August 2009 to December 2009 Reliability Closings

(1)	(2)	(3)
Line <u>No.</u>	<u>Item</u>	\$
		edia.
1	Rate Base	
2	Plant in Service	
3	Reliability closings August 09 - December 09	\$15,696,324
4	Retirements August 09 - December 09	<u>(\$5,984,869)</u>
5	Adjustment to Plant in Service	\$9,711,455
6		
7	Depreciation reserve	
8	Retirements August 09 - December 09	(\$5,984,869)
9	Depreciation expense	<u>\$127,220</u>
10	Adjustment to Depreciation Reserve	(\$5,857,649)
11		
12	Net Plant	\$15,569,104
13		
14	Deferred Taxes	(\$46,983 <u>)</u>
15		
16	Total Rate Base	\$15,522,120
17		
18	Earnings	
19	Depreciation Expense	
20	Reliability closings August 09 - December 09	\$411,244
21	Retirements August 09 - December 09	(\$156,804)
22	Adjustment to Depreciation Expense	\$254,440
23		
24	State Income Tax	(\$42,245)
25	Federal Income Tax	(\$155,165)
26	Deferred State Income Tax	\$20,109
27	Deferred Federal Income Tax	\$73,858
28		
29	Operating Expense	\$150,997
30		
31	Operating Income	(\$150,997)
32		(4.00,000)
33	Total Earnings	(\$150,997)
34		(\$100,001)
35	Reliability Closings:	
36	August 2009 Actual	\$2,334,249
37	September 2009 Actual	\$2,960,640
38	October 2009 Actual	\$3,289,388
39	November 2009 Actual	\$3,178,783
40	December 2009 Actual	\$3,933,265
41 42	Retirements:	\$15,696,324
42	August 2009 Actual	Ø EEE 700
44	September 2009 Actual	\$555,708 \$636,226
45	October 2009 Actual	\$804,337
46	November 2009 Actual	\$738,224
47	December 2009 Actual	\$3,250,374
48		\$5,984,869
	·	

Delmarva Power & Light Company Electric Distribution Closings to Plant (Delaware Reliability)

Page 3 of 3

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Line	Th	Was a state of			0	••	<u></u>
<u>No.</u>	Project RDLNEMG1	<u>Description</u> Emergency Restoration Blanket - Christiana	Aug-09	<u>Sep-09</u>	Oct-09	Nov-09	<u>Dec-09</u>
2		Misc. Distribution Improvement Blanket - Christiana	2,138	3,897	10.141	-	-
2	RDLNUP121	Distribution Cable Replacements - Christiana	~	3,09/	19,141	20,592	11,180
A	RDLNUP56	Tenth St Sub Convert 4kV TO 12kV	-	•	(6,810)	/0/	202 746
5		New Castle Substation Emergency	125,894	13,542	133,879 378,787	-	202,746
6		New Castle Subst Misc Equipment Retirement	123,034	13,342	3/0,/0/	21 144	-
7		Substation Planned Improvements Dist	128,052	*	•	21,144	-
8	RDSNUP121	New Castle Region Subst SPCC Plans	128,002	- [229,421	1,751	-
9	UDLBLM7M	MI Feeder Load Relief	1,304	393,483	417,207	658,870	742,945
10		MI Emergency Replacement	284,938	225,764	213,188	330,726	27,976
11		MI Misc Distrib Improvment	148,762	25,464	27,635	12,928	109,058
12		MI - Replace Deteriorated BD Cable	47,214	22,645	55,391	18,095	359,338
13		MI-Planned BD Cable Replacement		22,043	33,391	10,093	36,058
-	UDLBRM4MJ	MI Recloser Replacement	54,941	1,623	55,427	_	52,591
	UDLBRM4MU	MI Install Tree Wire	31,211	1,799,564	40,389	6,468	32,391
	UDLNLM7C	Feeder Load Relief - Christiana	109,779	1,904	109	250,127	12,182
17		NC Reg: Misc Reliability Improvemen	10,307	2,260	4,564	3,173	31,220
18		Emergency Restoration - Christiana	835,587	37,696	754,863	1,237,735	1,261,297
19	UDLNRM4CA	Christiana Misc. Improvement Blanke	108,066	158,400	214,366	173,912	(492)
20	UDLNRM4CC	Christiana - Replace Deteriorated C	- 1	-	271,500	2,688	89,180
21	UDLNRM4CF	Priority Circuit Imprts - Christiana	99,202	154,692	51,307	84,063	20,352
22	UDLNRM4CJ	CH Distr- Replace Line Reclosers	48,057	6,882	9,257	160	20,202
23	UDLNRM4CM	Christiana Customer Reliability Imp	252,106	61,304	100,868	69,544	94,689
24	UDLNRM4CU	Install Tree Wire Secondary - Chris	56,028	46,803	239,024	158,437	268,557
25	UDLNRM9SB	CH Replace Steel Poles 4th St Wilm	_	-	-	-	77,986
26	UDSNLM78E	Edgemoor Switchyard New 69/12kV Tra	21,874	911		_	537,441
27	UDSNRD8A	New Castle Substation Planned Impro		3,806	- 1	.	''
28	UDSNRD8Q	NC Distribution Substation SPCC Plans			351,377	127,604	(1,040)
29		Total DPL Distribution Closings to Plant - Delaware Reliability	2,334,249	2,960,640	3,289,388	3,178,783	3,933,265

Delmarva Power & Light Company DPSC Docket No. 09-414

Schedule WMV R-4
Page 1 of 1

		Amount	DPL DE	Mullinax	Included in	Mullinax
		Per	Elec Dist.	Filed	Company's Exec	Corrected
Line	<u>Item</u>	Proxy Stmt.	Expense %	Position	Incentive Adi.	Position
~	LTIP	(4,447,411)	10.784%	(479,617)	(479,617)	0
8	Non-Equity comp	(1,426,492)	10.784%	(153,836)	(153,836)	0
က	Dividends Restricted stock	(149,497)	10.784%	(16,122)	(16,122)	0
4	Common Stock	(290,095)	10.784%	(31,284)	(31,284)	0
Û	Co Match Def Comp	(72,597)	10.784%	(7,829)	0	(7,829)
ဖ	Tax Prep Fee	(9,200)	10.784%	(692)	0	(992)
7	Financial Prep Fee	(62,091)	10.784%	(969'9)	0	(969'9)
∞	Club Dues	(15,427)	10.784%	(1,664)	0	(1,664)
တ	Spousal Travel	(4,593)	10.784%	(495)	0	(495)
9	Employment Transition Exp	(97,922)	10.784%	(10,560)	0	(10,560)
7	Total	(6,575,325)		(200,004)	(680,859)	(28,236)